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NSC 5714

May 29, 1957

President Approved July 8, 1957

NATIONAL SECURITY COUNCIL

NSC 5714

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WARNING

THIS DOCUMENT CONTAINS INFORMATION AFFECTING THE NATIONAL DEFENSE OF THE UNITED STATES WITHIN THE MEANING OF THE ESPIONAGE LAWS, TITLE 18, U. S. C., SECTIONS 793 AND 794, AS AMENDED. ITS TRANSMISSION OR THE REVELATION OF ITS CONTENTS IN ANY MANNER TO AN UNAUTHORIZED PERSON IS PROHIBITED BY LAW.

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EXECUTIVE OFFICE OF THE PRESIDENT
NATIONAL SECURITY COUNCIL
WASHINGTON

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July 8, 1957

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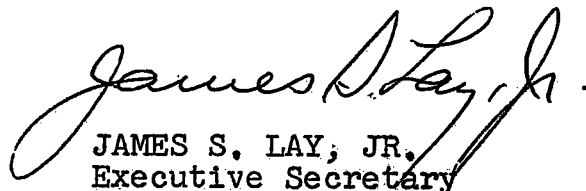
MEMORANDUM FOR THE NATIONAL SECURITY COUNCIL

SUBJECT: NSC 5714

REFERENCES: A. NSC 5401
B. NSC Actions Nos. 1659 and 1745
C. NSC 5714

The statement of policy on the subject contained in NSC 5714, as adopted by the National Security Council, the Acting Secretary of the Treasury, the Director, Bureau of the Budget, the Chairman, Joint Chiefs of Staff, and the Director of Central Intelligence, by NSC Action No. 1745, has this date been approved by the President and referred to the Secretary of State for coordination.

NSC 5714, as adopted and approved, supersedes NSC 5401, and has received a limited distribution on a strict need-to-know basis.


JAMES S. LAY, JR.
Executive Secretary

cc: The Secretary of the Treasury
The Director, Bureau of the Budget
The Chairman, Joint Chiefs of Staff
The Director of Central Intelligence

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NSC 5714

May 29, 1957

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Approved 7/8/57

NOTE BY THE EXECUTIVE SECRETARY
to the
NATIONAL SECURITY COUNCIL
on
PROTECTION AND CONSERVATION OF MIDDLE EAST
OIL RESOURCES AND FACILITIES

References: A. NSC 5401
B. NSC Action No. 1659

The enclosed draft statement of policy on the subject, prepared by the NSC Planning Board pursuant to NSC Action No. 1659-b, is transmitted herewith for consideration by the National Security Council, the Secretary of the Treasury, and the Director, Bureau of the Budget, and for advice as to the views of the Joint Chiefs of Staff and the Director of Central Intelligence.

The enclosed statement of policy, if adopted, is intended to supersede NSC 5401.

It is recommended that, if the enclosed statement of policy is adopted, it be submitted to the President with the recommendation that he approve it and direct its implementation by all appropriate Executive departments and agencies of the U. S. Government, under the coordination of the Secretary of State.

It is requested, that special security precautions be observed in the handling of the enclosure, and that access to it be very strictly limited on an absolute need-to-know basis.

JAMES S. LAY, JR.
Executive Secretary

cc: The Secretary of the Treasury
The Director, Bureau of the Budget
The Chairman, Joint Chiefs of Staff
The Director of Central Intelligence

NSC 5714

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STATEMENT OF U. S. POLICY

on

PROTECTION AND CONSERVATION OF MIDDLE EAST
OIL RESOURCES AND FACILITIES*

1. In view of the strategic importance of Middle East oil resources and facilities, U. S. and Free World interests require measures to assure, to the maximum extent practicable in each case:

a. Protection of these resources and facilities against sabotage.

b. Their use in time of limited or general war, as consistent with the requirements of the over-all military situation, recognizing that these resources would be of little importance during the initial nuclear exchange of a general war.

c. Their conservation for post-war recovery.

2. U. S.-U. K. cooperation is required to provide protection and conservation measures throughout the area.

3. The Secretary of State shall continue to be responsible for policy planning and cooperation with the British Government concerning protection and conservation operations.

4. a. The United States should be responsible for protection and conservation measures in Saudi Arabia

* See Annex for definition of terms.

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and Lebanon, and, if required, in Turkey and Israel. The United Kingdom should retain responsibility in Iraq and Iran.

b. The Secretary of State is authorized to transfer to the United Kingdom responsibility in the Persian Gulf principalities, and upon such transfer to make available to the United Kingdom any plans developed and material delivered by the Central Intelligence Agency for operations there.

c. For the present, neither the United States nor the United Kingdom can discharge responsibilities for protection of the oil transit facilities in Jordan and Syria. When appropriate, the Secretary of State should negotiate assignment of these responsibilities with the United Kingdom, informing the National Security Council of the results.

5. Wherever the United States has responsibility for protection and conservation measures, these measures should include:

a. Cooperation with the companies and local governments in protection measures.

b. Assistance to the companies and local governments in giving guidance for passive defensive measures

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to maintain operations under air attack and for rapid restoration of facilities.

c. Continuation of planning for conservation through well-plugging in cooperation with the companies and local governments concerned.

6. Planning for denial of the facilities and resources of the area to an enemy should be confined to direct military actions in the event of war or of imminent seizure.

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ANNEXDEFINITION OF TERMS

A. Protection: Measures designed to continue maximum use of the resources and facilities. (Examples: protecting facilities or resources against sabotage; passive defense against air attack.)

B. Conservation: Measures designed to preserve the sub-surface resources during loss of control of the area, in order that they may be used later by the Free World. (Example: well-plugging.)

C. Denial: Measures designed to deny the resources and facilities to the USSR. (Example: destruction of the surface facilities, equipment and stocks.)

D. Middle East: For the purposes of this paper,
(1) Iran, Iraq, the Persian Gulf region, and Saudi Arabia;
(2) Syria, Lebanon, and Jordan, which contain transit facilities; and (3) Turkey and Israel, if required at some later date.

INSTRUCTIONS FOR USE OF DS-747

Access to this document shall be limited to those persons requiring the information in the performance of their duties.

2. Handling, storage, reproduction, destruction, and accountability for this document must comply with specific procedures set forth in security regulations.

3. The white copy of this form is a record of persons who have read or had disclosed to them any part of the document identified in Item 2.

4. Each person who receives this Top Secret document or reads any part of it shall sign his name and give other information requested in the appropriate space (Items 6, 7, 8, 9, 10, 11).

5. When document is destroyed or transmitted outside the Department or the Foreign Service, the white copy of Form DS-747 is removed and placed in the canceled accountability file of the last responsible Top Secret Control Officer.

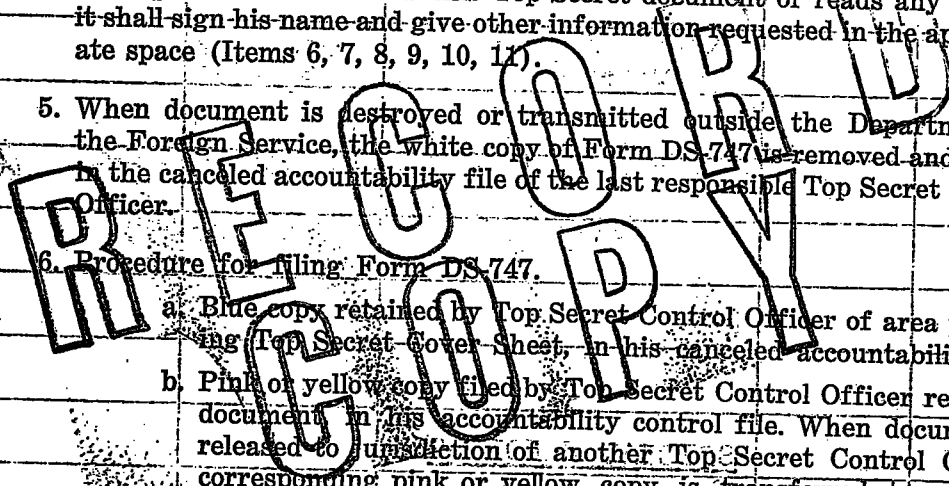
6. Procedure for filing Form DS-747.

a. Blue copy retained by Top Secret Control Officer of area preparing Top Secret Cover Sheet, in his canceled accountability file.

b. Pink or yellow copy filed by Top Secret Control Officer receiving document in his accountability control file. When document is released to jurisdiction of another Top Secret Control Officer, corresponding pink or yellow copy is transferred to canceled accountability file.

COMPLETE INSTRUCTIONS CONCERNING THIS FORM ARE FOUND IN SECTION 194.4, MANUAL OF REGULATIONS AND PROCEDURES AND IN SECTION 944, VOLUME 1, PART II OF THE FOREIGN SERVICE MANUAL.

The National Security Council requires that all Top Secret Cover Sheets be signed also.



FORWARDED

Betty Slava

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To Paul
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DEPARTMENT OF STATE
TOP SECRET COVER SHEET

4. BRIEF DESCRIPTION OF ATTACHED DOCUMENT(S) (Origin, subject, reference no. or other pertinent data)

NSC 5714 dtd. 5/29/57-Protection and conservation of Middle East Oil Resources and Facilities.

2. COPY INFORMATION

ACTION COPY _____ INFORMATION COPY _____

TELEGRAMS, DESPATCHES, ETC. _____

COPY NO. _____ OF _____ COPIES

DATE AND NAME OF PERSON PREPARING FORM _____

5. FORWARDED

1/21/63

LEO DOLOFF

(Date) (Top Secret Control Officer)

6. PERSONS TO WHOM ROUTED OR READING DOCUMENT	7. OFFICE SYMBOL	8. SIGNATURES	9. DATE RECEIVED	10. DATE READ	11. DATE RELEASED
		<i>Atkinson</i>	1-21-63	—	1-21-63
L. Dinsmore	NEA	<i>L. Dinsmore</i>	1/21/63	1/21/63	1/21/63
		<i>V. Seelye</i>	1/21/63		
MR. LEE	NR	<i>Lee</i>	1-22-63	1-22-63	1-22-63
R. P. DAVIES	NE	<i>Rodger P. Davies</i>	1/22	1/23	1/23
T. W. SEELEY	NE	<i>T. W. Seelye</i>	1/23/63		1/23
G. A. LEE	NR	<i>G. A. Lee</i>	1-23/63	1/23	1/23
		<i>M. S. Ross</i>	1-24/63		

(D)-SEC-21173-3

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A. BRIEF DESCRIPTION OF ATTACHED DOCUMENT (FOR THE PURPOSE OF RECORDING THE DATE OF OTHER PERTINENT DATA)

INSTRUCTIONS FOR USE OF DS-747

1. Access to this document shall be limited to those persons requiring the information in the performance of their duties.

2. Handling, storage, reproduction, destruction, and accountability for this document must comply with specific procedures set forth in security regulations.

3. The white copy of this form is a record of persons who have read or had disclosed to them any part of the document identified in Item 2.

4. Each person who receives this Top Secret document or reads any part of it shall sign his name and give other information requested in the appropriate space (Items 6, 7, 8, 9, 10, 11).

5. When document is destroyed or transmitted outside the Department, the white copy of Form DS-747 is removed and placed in the canceled accountability file of the last responsible Top Secret Control Officer.

6. Procedure for filing Form DS-747

- a. Blue copy retained by Top Secret Control Officer of area preparing Top Secret Cover Sheet, in his canceled accountability file.
- b. Pink or yellow copy filed by Top Secret Control Officer receiving document, in his accountability control file. When document is released to jurisdiction of another Top Secret Control Officer, corresponding pink or yellow copy is transferred to canceled accountability file.

COMPLETE INSTRUCTIONS CONCERNING THIS FORM ARE FOUND IN SECTION 194.4, MANUAL OF REGULATIONS AND PROCEDURES

DEPARTMENT OF STATE

EXECUTIVE SECRETARIAT

January 18, 1963

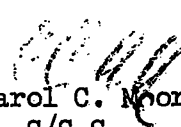
TO: NEA - Mr. Dinsmore

NSC Document No. 5714

The White House has requested a State Department recommendation on whether or not the attached NSC Document No. 5714 on Middle East Oil Resources and Facilities should be rescinded. May I have your bureau's comments and recommendation by close of business Friday, January 25.

Please take into consideration the following points with regard to this NSC document:

- ✓(1) Does the document still represent US policy?
- ✓(2) If you feel the paper should be rescinded, in what other form is there an articulation of US policy on this subject which could be used by State and other Departments of government (i.e. memoranda, exchange of letters, etc.).
- ✓(3) If there is no paper or memorandum setting forth US policy on this subject, can we do without such a source of guidance or should a new paper or memorandum be prepared? In this latter case it would be desirable to have Assistant Secretary level views.


Carol C. Moor
S/S-S
Ext. 6952

Attachment:

NSC Document No. 5714
Copy No. 3

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EXECUTIVE OFFICE OF THE PRESIDENT
NATIONAL SECURITY COUNCIL

WASHINGTON

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July 8, 1957

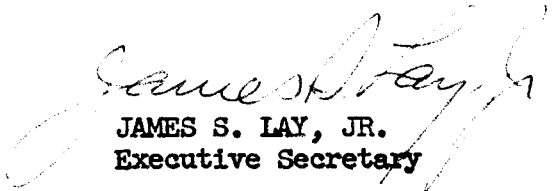
MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: NSC 5714

REFERENCES: A. NSC 5401
B. NSC 5714
C. NSC Action No. 1745

The statement of policy on the subject contained in NSC 5714, as adopted by the National Security Council, the Acting Secretary of the Treasury, the Director, Bureau of the Budget, the Chairman, Joint Chiefs of Staff, and the Director of Central Intelligence, by NSC Action No. 1745, has this date been approved by the President, and is referred to the Secretary of State for coordination.

NSC 5714, as adopted and approved, supersedes NSC 5401; and has received a limited distribution on a strictly need-to-know basis.


JAMES S. LAY, JR.
Executive Secretary

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TO: The Secretary
THROUGH: S/S
FROM: WEA - William M. Rountree
SUBJECT: Concurrence in NSC 5714

JUN 5 1957

Discussion:

NSC 5714 (Tab B) is intended to supersede NSC 5401, which concerned the denial of Middle East oil resources and facilities to the USSR. The new proposed statement of policy takes note of the conclusion that such covert denial by civilian agencies has become impracticable and suggests that such denial should be confined to direct military actions in the event of war or of imminent seizure. The new proposed policy places its emphasis on the protection of Middle East oil resources against sabotage, their use in time of limited and general war, and their conservation for post-war recovery.

The new paper is an agreed paper concurred in by all agencies concerned. The responsibility for implementation of the new policy lies with State.

The new policy also continues to provide for U.S. and U.K. cooperation in this field. The division of responsibility by countries remains as under the previous policy. The U.S. will continue to attempt to make suitable arrangements with the British under which responsibility for protection and conservation planning in the Persian Gulf principalities will be transferred to the U.K.

Recommendation:

That you concur in the draft statement of policy by initialing the memorandum for the Executive Secretary, National Security Council (Tab A).

Concurrences:

S/P - Mr. Leonhart
EUR -
E -

NSA:NE:DDNewson:apg
6/4/57

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June 5, 1957
(Date)

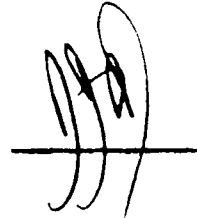
MEMORANDUM FOR THE EXECUTIVE SECRETARY,
NATIONAL SECURITY COUNCIL

SUBJECT: NSC 5714

REFERENCE: Memo for NSC from Executive Secretary,
same subject, dated May 29, 1957

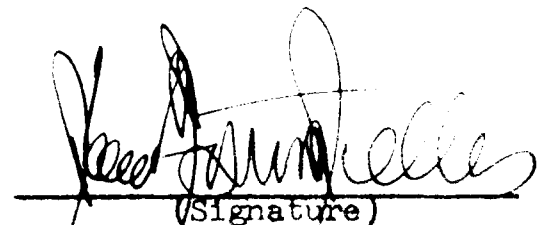
As requested, I am indicating below my action
with respect to the draft statement of policy on the subject
contained in the subject report:

Concur:



Do not concur:

Comments:



(Signature)

Secretary of State

(Title)

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EXECUTIVE OFFICE OF THE PRESIDENT
NATIONAL SECURITY COUNCIL
WASHINGTON

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May 29, 1957

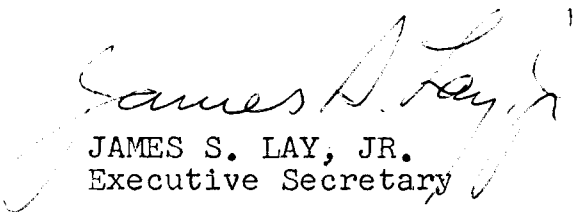
MEMORANDUM FOR THE NATIONAL SECURITY COUNCIL

SUBJECT: NSC 5714

REFERENCES: A. NSC 5401
B. NSC Action No. 1659

It is requested that each member of the National Security Council, the Secretary of the Treasury, the Director, Bureau of the Budget, the Joint Chiefs of Staff, and the Director of Central Intelligence, indicate concurrence or non-concurrence with the statement of policy in the enclosed report (NSC 5714) by completing and returning the attached memorandum form.

Special security precautions should be observed in the handling of the enclosed report, and access to it should be very strictly limited on an absolute need-to-know basis.


JAMES S. LAY, JR.
Executive Secretary

cc: The Secretary of the Treasury
The Director, Bureau of the Budget
The Chairman, Joint Chiefs of Staff
The Director of Central Intelligence

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S/S

May 31, 1957

NEA - Mr. Oulashin

Per preparation by noon Wednesday, June 5, of a memorandum to the Secretary recommending concurrence or non-concurrence, comments (if any), and signature.

Please obtain bureau-level clearance in EUR and E, and clearance in S/P. EUR and E do not have copies of the reference document - NSC 5714.

NEA should retain for its file Copy Number 45 of NSC 5714.

R. G. Sturgill
S/S-RO
Ext. 5261

Att: 1. Vote Slip.
2. Copy Number 45 of NSC 5714.

cc: S/P - Mr. Leonhart

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RGSurgill/cam

3690
NEA memo
45/57