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# OUTGOING TELEGRAM Department of State

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Info

ACTION: CIRCULAR TELEGRAM (See last page.)

STATE

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SUBJECT: NPT

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1. US and USSR on May 31 announced to UNGA their amendments to draft NPT. This followed by several days decision by co-sponsors to modify Res approving NPT. Text of NPT changes and revised NPT Res being sent Septels. (NPT changes in Spanish and French will be cabled from NY.) It is our expectation that First Committee will vote on Res during latter part week of June 3. There is, therefore, sufficient time for most capitals to consider revised materials and instruct their Reps in New York to co-sponsor, or at very least support NPT Res and its accompanying treaty.

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G/PM - Mr. Shaw  
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2. General points which may be made by embassies are following:

a. Both Res and NPT have been amended as result of  
.by non-nuclears

~~non-nuclear~~ concerns expressed/in UNGA and thus UNGA session  
will have contributed significantly to NPT;

b. From procedural standpoint, Res no longer QTE endorses  
UNQTE NPT but merely QTE commends UNQTE the treaty, thus permitting  
much wider support in UNGA by a number of non-nuclear countries  
who may not have completed their study of NPT text itself with  
view to decision re adherence;

c. Re substance, Res and Treaty have been improved  
both to include new elements of importance to non-nuclears and  
to improve existing provisions of treaty;

d. Important new element is inclusion in both res and  
of UN Charter  
treaty of provisions promoting ~~UN Charter~~ principles concerning  
threat \* or use of force in international relations. Provision in  
treaty was suggestion by Mexico and clauses in res derive from  
Japanese suggestion;

e. Both ~~xxx~~ treaty and res now include greatly strengthened  
IV  
provisions on peaceful uses nuclear energy. Art. ~~xxx~~ now specifies

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that all parties "undertake to facilitate" fullest possible exchange, etc. This is based on suggestion of Nigeria at ENDC. With addition new last clause to Art. IV, treaty now acknowledges specifically that due consideration should be given to needs of the developing areas in peaceful uses. This change based on Chilean, African, and other LA suggestions. Art. <sup>IV</sup> also now includes specific reference to exchange of equipment and materials. Finally, res has important new provision re peaceful uses in which it is said that, pursuant to NPT's provisions, signatories "will be able to acquire source and special fissionable materials as well as equipment for processing, use and production of nuclear material for peaceful purposes;"

f. NPT contains a redrafted Art. <sup>V</sup> on peaceful nuclear explosions, as suggested by Mexico. Important addition in Art. <sup>V</sup> specifies that provision of potential benefits will be <sup>QTE</sup> "under appropriate international observation." <sup>UNQTE</sup> Moreover, <sup>QTE</sup> language has been strengthened to provide that parties undertake <sup>QTE</sup> "to take appropriate

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measures UNQTE to ensure benefits rather than QTE to cooperate to ensure UNQTE these benefits. Finally, article now stipulates that negotiation of an international agreement to provide these benefits shall commence as soon as possible after NPT's entry into force;

g. Re future disarmament measures, preamble of NPT has been strengthened by adding that parties declare their intention QTE to undertake effective measures in the direction of nuclear disarmament; UNQTE

h. Finally, technical deficiency in final clauses of NPT, pointed out by Brazil in UNGA debate, (and Japan privately), has been corrected. Article IX, by referring now to entry into force after ratification by depositary governments, eliminates theoretical possibility that a nuclear power, e.g., Communist China, could sign treaty, but then frustrate forever its entry into force by refusing to complete its ratification.

3. FOR BONN: Since FRG will of course not be voting for UNGA Res, you should merely review latest NPT developments. Suggest you stress new Preambular provisions promoting respect for UN Charter principle re use or threat of force in international relations. We hope this can be viewed by FRG as going at least significant way toward meeting

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FRG desire for preambular clause in NPT against nuclear threats.

(We have under consideration FRG Emb representation May 31 re language preambular para, reported SepTel.

4. FOR BRUSSELS: Suggest you may wish stress particularly the strengthening of NPT and Res. in area relating to nuclear fuel supply, in order increase chances Belgian co-sponsorship of NPT Res. Might note that Italy now co-sponsor to Res.

5. FOR BUCHAREST: Although it has not been possible to include specific formulations suggested by Romania, new amendments do cover some of same ground suggested for amendments by Romania. Most importantly, this is case in area of protecting nuclear fuel supply. Moreover, Romanian Reps have been urging that UNGA be allowed to place its mark on treaty by stimulating further improvements. This now done, and we hope Romania, which is also ENDC member, can become co-sponsor.

6. FOR MEXICO CITY: You should tell GOM that USG would be most disappointed if GOM does not become co-sponsor of NPT Res. Not

only did Mexico take lead in important NPT amendments at ENDC, but it

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has also now contributed and obtained acceptance for further significant changes in NPT. We regard Mexican co-sponsorship as key to broad LA support of Res.

7. FOR OTHER LA ACTION ADDRESSES: You should stress that NPT now includes further changes suggested by Mexico and one suggested by Chile (i.e., recognition in Article IV of needs of developing areas of world). Thus LA NPT Working Group has made important contributions to Treaty. We hope this will make possible strong showing of LA co-sponsors for NPT Res.

8. FOR ENDC CAPITALS (ACTION ~~ADDRESSEES~~ ADDRESSEES): Suggest you include in your representations expression of hope of USG that ENDC countries will now exercise leadership in supporting NPT Res and becoming co-sponsors. NPT, which is essentially work for ENDC, has been further improved and we hope ENDC countries will be active in working for maximum support.

9. FOR TOKYO: You may wish to stress that NPT Res now contains new paragraph based on Japanese idea. Moreover, NPT itself now also

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contains/preambular clause which parallels Japanese ~~xxx~~ idea, by incorporating UN Charter principal re threat or use of force. With this and other changes we hope Japan can co-sponsor UNGA res.

10. ~~XXXX~~ For Capetown: You need not urge that South Africa become co-sponsor of NPT res, but you ~~should~~ <sup>may wish</sup> utilize changes in NPT and GA res to provide further argument for ~~XXXXXXXXXXXXXXXX~~ South African decision to vote affirmatively for GA res. Provisions protecting acquisition and exchange of nuclear material may be of particular help to South Africa as a principal nuclear supplier. |

11. ~~XXX~~ For Stockholm: Although new Art. <sup>v</sup>/~~X~~ does not completely meet Swedish desires, you might still state that specification of requirement for international observation does go in direction desired by Sweden. You may also state that we have been most ~~xxxx~~ disappointed that GOS, which has been one of most constructive and active supporters of NPT at ENDC, has not already taken positive step of co-sponsoring UNGA res.

12. ~~XXXX~~ For Belgrade: Two suggestions of Yugoslavia have been included in revised NPT, i.e., strengthening of preamble on future ~~XXXXXXXX~~ <sup>v</sup> disarmament steps and provision in Art. <sup>v</sup>/~~X~~ that negotiations on special international agreement to provide peaceful nuclear explosion benefits shall begin asap after NPT entry into force. We

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hope Yugoslavia will now co-sponsor UNGA Res and work actively with non-aligned dels to achieve maximum support for Res.

13.

~~XX~~ 14. For all other action addressees: If you consider it would be useful in <sup>affecting</sup> ~~affecting~~ position host government in New York, you should discuss revised texts with senior levels host governments. In explaining changes made, you should state that US carefully reviewed all suggestions made during course UNGA debate and sought to determine what modifications could be made to NPT to meet legitimate concerns, consistent with the major aims of the treaty itself. You should draw on para 2 above.

14.

~~XX~~ All Action Addressees/<sup>making representations</sup> may state US believes NPT now responds to <sup>most</sup> ~~substantive~~ concerns which have been articulated. We believe that after years of negotiation and consideration in various international arenas and bilaterally, as well as in UNGA, NPT has been reviewed with greatest care and that it now represents true international consensus. It is our conviction that NPT ~~absolutely~~ essential to future international security and we urge in strongest terms that full support be given by all UN members. You might note particularly that ENDC members Nigeria and Italy have now announced co-sponsorship amended Res. and Treaty.

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15. Based on developments today in New York, we urge special effort be made to gain co-sponsorship for Res by Cameroon, Congo (K), Ivory Coast and Liberia and support for Res by CAR, Chad, Dahomey, Niger, Ghana, Sierra Leone, Togo, Uganda, Upper Volta, Zambia, Indonesia, and Thailand.

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**ACTION:** All Diplomatic Posts (EXCEPT Rio de Janeiro, New Delhi, Lisbon, Moscow, Canberra, Kabul, Vienna, Sofia, Ottawa, Prague, Copenhagen, Helsinki, Budapest, Reykjavik, Tehran, Dublin, Beirut, Rabat, The Hague, Oslo, Warsaw, Mogadiscio, Khartoum, London, ~~XXXXX~~, Port Louis, Lagos, ~~NEW YORK~~, Algiers, Gabarones, Bathhurst, Bujumbura, WELLINGTON, Maseru.

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