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O 062354Z DEC 94  
FM SECSTATE WASHDC  
TO AMEMBASSY MOSCOW IMMEDIATE

S E C R E T STATE 324883

FOR MILES FROM HERBST

E.O. 12356: DECL: OADR  
TAGS: AMGT  
SUBJECT: OFFICIAL INFORMAL NO. 248, SENT 12/06/94

1. (U) FOR BARBARA GRIFFITHS (AS GCC CONTROL OFFICER)  
FROM EDDINS. IN ORDER TO PREPARE A MAP TASKED BY THE  
VICE PRESIDENT'S OFFICE, THE STATE DEPARTMENT GEOGRAPHER  
IS URGENTLY TRYING TO TRACK DOWN THE NAME AND LOCATION OF  
A MUSEUM WHERE (QUOTE) A MAJOR EXHIBITION (UNQUOTE) OF  
RUSSIAN ARTIST REPIN'S WORKS IS CURRENTLY BEING HELD. WE  
PRESUME, BUT WE'RE NOT CERTAIN, THAT THE VEEP IS PLANNING  
TO VISIT SAID EXHIBITION. WHEN THE VP'S OFFICE CALLED  
THEY SAID IT WAS (QUOTE) THE OLD MOSCOW MUSEUM (UNQUOTE)

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IF THAT HELPS ANY. IF YOU WANT TO TELEPHONE THIS  
INFORMATION DIRECTLY TO THE GEOGRAPHER'S OFFICE, PLEASE  
FEEL FREE TO CALL LEO DILLON (647-2156) DIRECTLY OR YOU  
CAN LEAVE A MESSAGE ON MY VOICE MAIL (647-6743).  
WHATEVER CHANNEL YOU CHOOSE, THE GEOGRAPHER NEEDS YOUR  
INPUT BY OOB WEDNESDAY (WASHINGTON TIME). THANKS, KEITH.

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2. (U) FOR FRANK FINVER AND POLITICAL SECTION FROM  
DEBORAH KLEPP/RUSSIA DESK OFFICER RE: SOUP KITCHEN  
CABLE: THANK YOU VERY MUCH FOR THE WELL-WRITTEN,  
THOROUGH AND INFORMATIVE CABLE ON THE CHRISTIAN MERCY  
SOUP KITCHEN. IT SHOULD DO THE TRICK FOR THE INQUIRIES  
WE BELIEVE WE WILL HAVE FROM THE HILL. YOUR APPROACH OF  
TYING IT INTO MOSCOW PROBLEMS WILL GIVE IT MORE  
READERSHIP.

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3. (U) FOR AMBASSADOR PICKERING AND BILL BURNS FROM  
JOHN HERBST. THE FOLLOWING IS THE TEXT OF THE  
PRE-BUDAPEST (11/29) BORIS-BILL LETTER:

DEAR BILL:

IN RESPONSE TO YOUR LETTER OF NOVEMBER 28 I WOULD LIKE TO  
SHARE SOME OF MY IDEAS WITH YOU ON THE EVE OF THE  
BUDAPEST CSCE SUMMIT.

I AM GLAD YOU AGREE WITH ME THAT THE CONFERENCE ON  
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SECURITY AND COOPERATION IN EUROPE SHOULD PLAY AN  
IMPORTANT ROLE IN CREATING A COMMON SPACE FOR SECURITY  
AND COOPERATION OF FREE DEMOCRATIC STATES. I BELIEVE YOU  
WILL AGREE THAT THE OBJECTIVE HERE IS NOT A COSMETIC  
RENOVATION OF THE CSCE FACADE. OUR PROPOSALS ARE AIMED

AT CREATING A FULL-FLEDGED ALL-EUROPEAN ORGANIZATION WITH A SOUND LEGAL BASE. THIS IS INDISPENSABLE FOR THE CSCE TO SERIOUSLY DEAL WITH THE ISSUES OF PEACE-KEEPING.

FOR US THIS IS AN ISSUE OF NATIONAL SECURITY. WE EXPECT CLOSE COOPERATION WITH THE UN AND THE CSCE.

I SHALL FRANKLY SAY THAT AGAINST THE BACKGROUND OF OUR PROMISING JOINT EFFORTS, ONE COMPLETELY FAILS TO UNDERSTAND THE REASONS BEHIND A NEW REVITALIZING OF THE DISCUSSION ON SPEEDING UP THE BROADENING OF NATO. WE HAVE AGREED WITH YOU THAT THERE WILL BE NO SURPRISES, THAT FIRST WE SHOULD PASS THROUGH THIS PHASE OF PARTNERSHIP, WHEREAS ISSUES OF FURTHER EVOLUTION OF NATO SHOULD NOT BE DECIDED WITHOUT DUE ACCOUNT TO THE OPINION AND INTERESTS OF RUSSIA.

ADOPTION OF AN EXPEDITED TIMETABLE PLANS TO START NEGOTIATIONS WITH THE CANDIDATES ALREADY IN THE MIDDLE OF THE NEXT YEAR WILL BE INTERPRETED AND NOT ONLY IN RUSSIA AS THE BEGINNING OF A NEW SPLIT OF EUROPE.

I CONFIRM OUR SERIOUS INTEREST IN DEVELOPING PROFOUND COOPERATION WITH NATO - BOTH THROUGH THE POTENTIAL OF THE PARTNERSHIP FOR PEACE PROGRAM AND IN THE FORM OF DIRECT BILATERAL INTERACTION.

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I BELIEVE THAT MINISTER KOZYREV AND SECRETARY OF STATE CHRISTOPHER WILL DISCUSS THESE ISSUES ON DECEMBER 2 IN BRUSSELS.

LOOKING FORWARD TO SEEING YOU IN BUDAPEST.

SINCERELY,

BORIS YELTSIN

END OF TEXT.

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4. (C) UNDER SEC. DAVIS AT GCC. FOR DICK MILES AND BARBARA GRIFFITHS. LYNN DAVIS' OFFICE HAS CALLED ABOUT GCC ARRANGEMENTS. BOTH SHE AND TIMBIE WILL BE GOING OUT FOR THE COMMISSION. THE OVP HAD NOT WANTED BOTH OF THEM ON THE DELEGATION, BUT CAVED. TIMBIE IS TRAVELING COMMERCIAL AND DAVIS ON THE DELEGATION PLANE OUT AND COMMERCIAL BACK. WE HAVE EXPLAINED THE LIMITED SUPPORT THE EMBASSY CAN PROVIDE AND TIMBIE HAS TOLD HER HOW THINGS WORKED LAST DECEMBER IN MOSCOW. NONETHELESS, HER OFFICE WANTS TO KNOW IF A CONTROL OFFICER WILL BE DEDICATED TO HER (THEY MENTIONED MIKE GFOELLER IN POL) AND ASKED IF SHE WILL HAVE ACCESS TO A DEDICATED CAR AND DRIVER, AT LEAST ON WEDNESDAY, DECEMBER 14. THEY CAN PROVIDE FISCAL DATA, BUT I WANTED TO CHECK WITH YOU BEFORE SENDING OUT THE REQUEST.

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5. (U) FOR GREG FERGIN FROM KEN FORDER. ALLAN JURY (EAP/RSP) ASKED ME TO TOUCH BASE WITH YOU ON TWO ISSUES. FIRST, HE IS STILL WAITING FOR THE EXDIS ON THE TOMSEN-PANOV MEETING (WHICH WAS CLEARED VIA O/I A FEW DAYS BACK). SECOND, TOMSEN TOLD JURY TO PREPARE THANK YOU NOTES FOR APPROPRIATE RUSSIAN OFFICIALS. JURY PROPOSES NOTES TO PANOV AND AFANASYEV (ORIGINALS VIA POUCH) AND SEEKS YOUR CONCURRENCE WITH THIS PLAN.

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6. (U) FOR EXEC, POL AND DAO FROM EDDINS. WE'VE JUST REVIEWED A COPY OF A REPUBLICAN-DRAFTED "NATIONAL SECURITY ACT OF 1995," WHICH -- AS WE UNDERSTAND IT -- WILL BE INTRODUCED IN CONGRESS JANUARY 4 AS PROMISED IN THE "CONTRACT WITH AMERICA." ALTHOUGH A NUMBER OF THE DRAFT ACT'S PROVISIONS ARE RELATIVELY UNEXCEPTIONAL (E.G.

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SEEKING CREDIT FOR IN-KIND CONTRIBUTIONS TO UN PEACEKEEPING, INSISTING THAT ANY INTELLIGENCE SHARED WITH THE UN BE WELL PROTECTED), SEVERAL ITEMS ARE SURE TO BE CONTROVERSIAL WITH A NUMBER OF OUR PARTNERS IN EUROPE. THESE INCLUDE REQUIREMENTS TO:

-- "DEPLOY AT THE EARLIEST POSSIBLE MOMENT AN ANTIBALLISTIC MISSILE SYSTEM" TO DEFEND THE CONTINENTAL U.S.;

-- "PROVIDE AT THE EARLIEST POSSIBLE MOMENT HIGHLY EFFECTIVE THEATER MISSILE DEFENSES" TO U.S. FORCES  
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STATIONED AROUND THE WORLD (AS WELL TO "FRIENDLY FORCES AND ALLIES");

-- BRING POLAND, HUNGARY, THE CZECH REPUBLIC AND SLOVAKIA INTO NATO BY JANUARY 10, 1999 ("FIVE YEARS FROM ESTABLISHMENT OF THE PARTNERSHIP FOR PEACE") AND, IN THE MEANTIME, FURNISH THEM WITH "APPROPRIATE ASSISTANCE" (SUBSEQUENTLY DEFINED IN TERMS OF FINANCIAL AID, TRANSFERS OF EXCESS EQUIPMENT AND JOINT TRAINING) TO FACILITATE THEIR TRANSITION INTO THE ALLIANCE; AND

-- FACILITATE THE TRANSITION OF "OTHER EUROPEAN COUNTRIES, IN PARTICULAR THE BALTIC STATES (ESTONIA, LATVIA AND LITHUANIA), AND UKRAINE" TOWARD FULL NATO MEMBERSHIP.

THE DRAFT BILL WOULD ALSO COME DOWN HARD ON U.S. PARTICIPATION IN ANY UN PEACEKEEPING ACTIVITIES, PROHIBITING U.S. TROOPS FROM SERVING UNDER NON-AMERICAN COMMANDERS AND REQUIRING ALL SORTS OF DETAILED REPORTS TO THE CONGRESS IF ANY U.S. TROOPS ENGAGE IN (OR U.S. FUNDS ARE USED FOR) UN PEACEKEEPING OPERATIONS. THE ANTI-UN SECTION TAKES UP THE BULK OF THE DRAFT LEGISLATION.

FINALLY, THE ACT WOULD SET UP A "BLUE-RIBBON PANEL" OF TWELVE DISTINGUISHED AMERICANS (FOUR APPOINTED BY THE

PRESIDENT, FOUR APPOINTED BY THE SPEAKER OF THE HOUSE AND  
FOUR APPOINTED BY THE SENATE MAJORITY LEADER) TO REVIEW  
U.S. NATIONAL SECURITY NEEDS AND DEVELOP A BLUEPRINT FOR  
ACTION THE PURPORTED DECLINE IN U.S. NATIONAL SECURITY  
CAPABILITIES. REGARDS, KEITH.

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7. (U) FOR DICK MILES FROM CLIFF BOND, EUR/ISCA. RE  
VISIT OF MINISTER OF AGRICULTURE, NAZARCHUK. WE WOULD BE  
HAPPY TO WORK WITH THE RUSSIAN EMBASSY TO PUT TOGETHER A  
SCHEDULE FOR NAZARCHUK, AND BELIEVE THAT ALLAN MUSTARD OF  
USDA WOULD BE MORE THAN READY TO HELP WITH A PROGRAM.  
PLEASE LET US KNOW WHEN HIS TRIP PLANS FIRM UP.

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8. (U) FOR POL FROM ISCA/CAST JACKSON: I WOULD VERY  
MUCH APPRECIATE A RESPONSE BY OOB WEDNESDAY TO COUNTRY  
CLEARANCE REQUEST FOR AMB. ESCUDERO. CABLE REQUESTING  
CLEARANCE IS STATE 322549 OF DECEMBER 3. THE AMBASSADOR  
DEPARTS WASHINGTON WEDNESDAY AFTERNOON AND WOULD LIKE TO  
KNOW THAT POST IS EXPECTING HIM. HE ALSO REQUESTS  
TRANSPORTATION FROM THE AIRPORT AND INFORMATION ON  
ACCOMMODATIONS. HE ARRIVES ON THE DELTA FLIGHT AT 1730  
THURSDAY. IF THERE IS NO ROOM AT CLUB 27 HE WOULD LIKE  
TO SEE IF DR. HUGHES CAN PUT HIM UP. THANKS.

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9. (LOU) FOR PETER HINZ FROM DEBORAH KLEPP RE:  
SCHNEERSON COLLECTION: I'M SURE YOU AND KATHRYN SULLIVAN  
FROM THE OVP TALKED BOOKS DURING HER TRIP LAST WEEK AS  
PART OF THE ADVANCE TEAM ON THE GORE-CHERNOMYRDIN  
COMMISSION. I SPOKE WITH TODD BUCHWALD IN L/EUR AS  
REQUESTED IN MOSCOW 33821 TO GET "DEPARTMENT'S LEGAL  
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OPINION ON THE WORDING OF THE DECREE, ESPECIALLY WITH REGARD TO EXCEPTION CLAUSES OR DEFINITIONS OF TERMS THAT WOULD PROVIDE STUMBLING BLOCKS TO APPLYING THE DECREE TO THE RETURN OF THE SCHNEERSON COLLECTION." OF COURSE, TODD POINTED OUT THAT HE IS AN AMERICAN LAWYER AND IS NOT AN EXPERT ON RUSSIAN LAW. NEVERTHELESS, HE AGREED TO HELP TO SEE IF HE CAN GIVE YOU SUGGESTIONS OF SOME APPROACHES YOU MIGHT WANT TO TAKE. TODD HAS REVIEWED YOUR CABLE WITH THE UNOFFICIAL EMBASSY TRANSLATION. HE HAD A NUMBER OF QUESTIONS WHICH HE FEELS COULD BE RESOLVED IF WE GET THE ORIGINAL RUSSIAN OF THE DECREE AS WELL AS SELECTED LEGISLATION ON THE RUSSIAN STATE ARCHIVES (PARA 5 OF REFTEL). COULD YOU PLEASE FAX THEM TO MY ATTENTION TO (202) 647-3506. THANKS AND REGARDS.

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10. (U) FOR DAN SAINZ FROM LONNI SPIEGEL REF O-I 244, DATED 12/1/94 RE ASPEN INSTITUTE CONFERENCE. I HAVE BEEN INFORMED THAT THE CONFERENCE HAS BEEN CANCELLED. LONNI

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11. (C) TO POL - BILL BURNS FROM JOHN HERBST RE DATES OF U.S.-RUSSIA TALKS ON THE COCOM SUCCESSOR REGIME. ACCORDING TO OUR RECORDS (WHICH ARE BY NO MEANS COMPLETE GIVEN THE VERY RESTRICTED CHANNEL THIS ISSUE IS WORKED IN AND THE TENDENCY OF T TO NOT DISSEMINATE MUCH INFORMATION ON POST-COCOM), MEETINGS HAVE BEEN HELD WITH THE RUSSIANS ON THE COCOM SUCCESSOR REGIME ONLY SPORADICALLY OVER THE LAST 6 MONTHS OR SO. THE MOST RECENT WAS DURING THE

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LATE-SEPTEMBER SUMMIT, WHEN THE PRESIDENTS, AND  
SEPARATELY, U/S DAVIS AND MAMEDOV, DISCUSSED THE ISSUE.  
AS YOU KNOW, THERE WAS A FLURRY OF MEETINGS IN MOSCOW IN  
JULY (PRIMARILY BETWEEN THE AMBASSADOR AND MAMEDOV), IN  
AN ATTEMPT TO COME TO CLOSURE ON THIS ISSUE. GORE AND  
CHERNOMYRDIN DISCUSSED POST-COCOM IN THE JUNE GCC IN  
WASHINGTON; DAVIS AND MAMEDOV ALSO DISCUSSED THE ISSUE  
JUST PRIOR TO AND AT THE END OF THE GCC; AND IN THE  
LEAD-UP TO THE GCC, THE AMBASSADOR RAISED THIS ISSUE WITH  
MAMEDOV IN SEVERAL MEETINGS. THE SECRETARY WAS GIVEN  
POINTS TO USE WITH KOZYREV DURING THEIR MEETING MID-JUNE  
IN TURKEY, ALTHOUGH WE HAVE NO CONFIRMATION THAT THE  
POINTS WERE USED. ANOTHER FLURRY OF MEETINGS AND  
EXCHANGE OF LETTERS TRANSPIRED IN MAY IN AN ATTEMPT TO  
COME TO CLOSURE ON THE POST-COCOM ISSUES -- MEETINGS WERE  
HELD BY THE SECRETARY, AMBASSADOR PICKERING, JIM COLLINS,  
DAVIS, AND THEIR COUNTERPARTS. DAVIS AND MAMEDOV MET IN  
LONDON IN APRIL, (IN THIS MEETING, AGREEMENT WAS REACHED  
ON A CONFIDENTIAL BINDING AGREEMENT, WHERE THE RUSSIANS  
COMMITTED TO ENDING ARMS SALES AND WE AGREED TO SUPPORT  
RUSSIA'S ENTRY INTO POST-COCOM AFTER CERTAIN CONDITIONS  
ARE MET).

12. (C) FOR BILL BURNS FROM JOHN HERBST: I RECEIVED A  
PHONE CALL TODAY FROM A BOSTON ACADEMIC WHO IS IN REGULAR  
TOUCH WITH DUDAYEV. ACCORDING TO THE ACADEMIC, DUDAYEV  
HAD CALLED EARLIER IN THE DAY TO SAY THAT HE WAS  
DISPATCHING TEAMS TO NUCLEAR POWER STATIONS IN RUSSIA AND  
EUROPE WITH INSTRUCTIONS TO BLOW THEM UP IF RUSSIAN TROOPS  
MOVED INTO CHECHNYA. WE PASSED THE FOLLOWING MESSAGE TO  
THE RUSSIAN EMBASSY HERE (AND ALSO TO THE UKRANIAN,  
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BELORUSIAN, AND MOLDOVAN MISSIONS). YOU MAY WANT TO  
DOUBLETRACK IT THERE:

-- CHECHNYA PRESIDENT DUDAYEV HAS PASSED THE  
FOLLOWING MESSAGE TO A PRIVATE AMERICAN.



- O DECEMBER 6, CHECHENS AND FOREIGN MERCENARIES, INCLUDING RUSSIANS, WERE DISPATCHED TO TAKE UP POSITIONS AT TWO NUCLEAR POWER STATIONS IN RUSSIA AND ONE IN "EUROPE." HE DID NOT DESCRIBE WHAT HE MEANT BY EUROPE, THE MESSENGER THOUGHT IT MEANT UKRAINE OR EASTERN EUROPE.
- O IF RUSSIAN TROOPS "ATTACK" CHECHNYA, THESE GROUPS WILL DESTROY THE POWER STATIONS AT THEIR LOCATIONS AND MOVE ON TO ATTACK ADDITIONAL STATIONS.
- O DUDAYEV IS WILLING TO WORK OUT A COMPROMISE WITH RUSSIA, BUT IS UNWILLING TO CEDE CHECHNYA'S AUTONOMY/INDEPENDENCE.
- WE HAVE NO INDEPENDENT INFORMATION CONFIRMING OR DENYING THE ACCURACY OF THIS REPORT.

TARNOFF

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