

DOS REVIEWED 07-Mar-2007: DECLASSIFIED IN FULL

SECRET #2
*Cy. I need States analysis of the 4-year goals we hope to achieve.
J.C.*

THE SECRETARY OF STATE
WASHINGTON

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May 3, 1977

MEMORANDUM FOR: THE PRESIDENT

FROM: Cyrus Vance *W*

1. Special Emissaries - I have been giving a lot of thought over the weeks to persons who could act as emissaries or take on special assignments, and have developed a list of names. In general, I believe it is desirable to use people already within the Government if they are up to the task.

Let Andy work with him

Mid East ok, but we need someone full time also. Owen would be good

Specifically, I have asked Warren Christopher to undertake the responsibility for Belgrade. Gerry Smith would be fine for the non-proliferation talks. We have already had some discussion with him on this subject. In addition, I had thought of him for an assignment as Ambassador to the International Atomic Energy Agency. That is a job that only takes a few weeks out of the year and Gerry is very interested in it. On the Middle East, I believe, at least for the time being, that I should carry on with those negotiations. You will recall that I previously checked out Henry Owen for that assignment and ran into problems within the Jewish community. On the PRC, I believe that I should undertake the initial trip to China in August, and that thereafter it should be handled by Leonard Woodcock. Insofar as Cuba is concerned, I believe that Terry Todman, who has been handling the negotiations, should continue. He has done a good job. On Africa, I believe that the new Assistant Secretary should handle that assignment, augmented from time to time by Andy and Fritz. As to arms sales, I believe that Henry Owen would be good for that assignment, working in cooperation with Lucy Benson, who has the overall responsibility within the Government in that area. With respect to Viet-Nam, Dick Holbrooke is heading up those negotiations, and I recommend he continue as the leader of that effort.

*← ok
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Let Asst Sec help VP*

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-2-

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2. Zaire - You noted the concern of our Embassy in Kinshasa over reports that Iran and Saudi Arabia are planning to provide Zaire with substantial financial aid, which could in turn lessen President Mobutu's commitment to the IMF stabilization program and other internal reforms. I plan to raise this issue tomorrow with Saudi Finance Minister al-Khayl. While welcoming their reported willingness to aid Zaire, I will stress the importance we place on coordinating assistance in a way that will contribute to the broader goals of economic stabilization and domestic reform. I am also instructing our embassies in Tehran and Jidda to seek an opportunity to convey this message to appropriate officials in these governments.

oh /
3. Call by Somali Ambassador - I met with the Somali Ambassador this afternoon. He stated that they wished to move away from their relation of relying primarily on the Soviets and asked that we provide economic and particularly military aid. He stressed that the Somalis were not now asking for large supplies of arms but seek our agreement in principle, plus some token deliveries. I told him we are prepared right away to send a team to see how we could be helpful on the economic side and to encourage other nations to join in economic assistance. On the military side I indicated that our arms transfer policy review would not be completed for a couple of weeks and only then would we be able to give him a definitive answer. I suggested that in the meantime they consider alternative Western sources which we would help them find. He stressed the importance his President places on the Ambassador's seeing you. I explained the tightness of your schedule this week and told him I would try to arrange for him to call on Fritz in your stead.

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4. Possible Sale of Aircraft Including US Components to Austria - I have approved in principle the possible sale to Austria of Swedish and Israeli aircraft which contain advanced U.S. components.

SECRET

SECRET

-3-

Permitting aircraft sales to Austria does not contradict our earlier refusal to allow Israel to sell its Kfir to Ecuador because:

-- We do not have a policy prohibiting sales of advanced aircraft in Western Europe;

-- Austrian purchase of 24 planes will not set off competing purchases of military hardware by its neighbors nor upset existing stability;

-- Austria has sound military reasons for its request. I also intend to point out to the Israelis that our approval of this sale is evidence that we will continue to allow transfers, such as this one, which do not cause us policy or legal problems.

5. Presidential Letter to Ambassadors - We are preparing for your consideration a draft letter to ambassadors defining ambassadorial authorities and responsibilities. It is being sent for clearance to DOD, CIA and Justice. The purpose is to provide control, under the ambassador, of all US activities in a given country. Presidents Nixon and Kennedy both sent such letters.

6. Energy Testimony: Lud Ashley has asked that I appear before his committee tomorrow on international aspects of the energy problem. I plan to be there for a short while and leave Warren to respond to questions. I want to take the time to testify because of the importance of this matter.

7. Dobrynin Call: I met with Dobrynin this afternoon and delivered to him our response to their note on East Berlin. I emphasized the seriousness with which we viewed the Berlin matter and the need for all parties to adhere scrupulously to the

SECRET

SECRET

- 4 -

Quadripartite Agreement. I indicated we were in a delicate period and that it would be most unwise for anyone to try to heat up the Berlin situation. I therefore cautioned against any deviation from strict adherence to the Quadripartite Agreement. I referred to the fact that we had discussed the Agreement with them in Moscow and that we all agreed with the principle of strict adherence. I further added that no one raised any problems with the Agreement at the time. I stated that I was therefore troubled and puzzled when the issue was raised two weeks later. Dobrynin replied that they agreed that the Quadripartite Agreement must be adhered to fully and that they had not meant to make a big thing out of their protest. He said that they were convinced that the West Berliners were trying to chop away at them and East Germany using salami tactics.

I said that I noted what he had said and repeated my caution that they not heat up the Berlin situation.

*Q. Why not support Drinan's bill
to modify the US Caravan Act. My
preference is for more open
visiting. Were in violation of Helsinki.*

J

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