



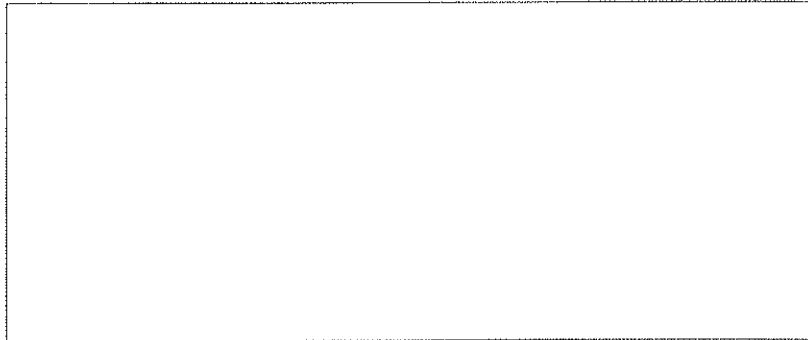
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4. Brazil



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5. Soviet Union

If the Soyuz spacecraft has a role in Soviet manned lunar missions--and we are not certain about this--Beregovoy's flight doesn't get them much closer to the moon. No significant advances were demonstrated, despite the long wait since Komarov crashed in April 1967. If the Soviets go by the book, additional manned flights will be necessary before they are ready for more advanced missions, such as construction of a manned earth space station or a manned circumlunar flight.

At Annex we speculate on some of the pressures facing the men running the Soviet circumlunar program.

6. Panama

Antijunta students and professors are planning to join a "silent march" of slum dwellers in Panama City on independence day--3 November--and they may attempt to stage protest demonstrations against the National Guard. The Communist Party, which nominally dominates the largest student federation, has been urging the students to cool it, but with little success. The Communists fear further repression if the students get out of hand.

The government should be able to control the situation, but serious clashes cannot be ruled out.

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ANNEX

The Soviet Lunar Program: To Gamble or
Not to Gamble?

The announcement that NASA is considering flying Apollo 8 around the moon in December has probably created a dilemma for Soviet leaders.

We believe that they realized some time ago they could not beat the US to a manned lunar landing and hoped instead to upstage the US effort by making the first manned flight around the moon. A successful moon flight by Apollo 8 would deny the Soviets this propaganda victory and could cause them to regard their entire manned circumlunar program as a failure.

They might, therefore, go for broke and attempt a manned circumlunar mission ahead of Apollo 8. This would be extremely risky, however, since it would mean accelerating greatly the pace of their program, which has been plagued by serious technical problems that resulted in the failure of two, and probably three, of their four flights to date.

The success of Zond 5 in September might encourage them to gamble on a manned flight. Last week's urgent Soviet demarches asking for immediate permission to station recovery aircraft in India and Ceylon suggests that they are at least keeping open the option of gambling on a manned circumlunar flight before Apollo 8. Aircraft in India and Ceylon would be within easy reach of the area of the Indian Ocean where Zond 5 was recovered. We need more information, however, before we can say with certainty that the Soviets plan to shoot the works.