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6a
7 August 1962

COVERT ACTIVITIES

✓ William K. Harvey, CIA Representative for Operation Mongoose, states:

I. SITUATION:

A. The purpose of this plan is to outline the action which would be required by the Central Intelligence Agency to fully implement course of action "b" in General Lansdale's memorandum to the Special Group (Augmented) dated 25 July 1962.

B. The intelligence estimate for the period of this plan is contained in the National Intelligence Estimate 85-2-62.

C. For the purpose of this plan the following assumptions are made:

1. Conclusion #D of the National Intelligence Estimate 85-2-62 is invalid. (This assumption is not in our opinion valid, but this operational plan is not a valid plan for the overthrow of the Castro-Communist government unless this assumption is made.)

2. Soviet troops will not be present in Cuba in force.

3. Passive resistance can be changed to active resistance through aggressive, provocative propaganda plus aggressive small-scale open resistance and through fortuitous circumstances existing at the time. It cannot be manipulated on a "time table" basis.

H. MISSION:

"Exert all possible diplomatic, economic, psychological, and other pressures to overthrow the Castro-Communist regime without overt U.S. military commitment"

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SENSITIVE

JFKL - JFKF - F. YAM, b. 319, f. "SpGp (Augmented) 8/62."

III. TASKS:

A. Political:

1. Assist and support State in any feasible action to develop active OAS and individual Latin American country support for the overthrow of Castro.
2. Assist State in the development of post-Castro concepts, leaders, and political groups.
3. Provide covert support to the CRC and to such other Cuban political groups as appropriate.
4. Develop contacts in the "power centers" of the Cuban government as a possible means of splitting the regime.
5. Induce the population to engage in militant mass action such as demonstrations, slow-downs, work stoppages, and sabotage.

B. Economic:

1. Participate in inter-agency economic action planning and execution.
2. Conduct maximum possible sabotage of major Cuban industries and public utilities with priority attention being given to transportation, communications, power plants, and utilities. No sabotage would be undertaken against food supplies, medical facilities, or directly against the population of Cuba as such. At the present time, and for the predictable future, major sabotage at least in part probably would have to be conducted by raider type teams using hit and run tactics.
3. By aggressive deception and other operations, cause the diversion of Cuban resources from productive purposes.
4. Induce the population to conduct continuing widespread minor acts of sabotage.

C. Resistance:

1. Strengthen and maintain an atmosphere of resistance and revolt in the general population.

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2. Recruit, train, and supply small clandestine resistance cells in the major cities and in other selected areas of Cuba.
3. Cache arms, ammunition, and other supplies in maximum feasible amounts, in areas accessible to the resistance cells and in potential resistance areas.
4. Be prepared to provide covert liaison and communications with leadership elements to any significant internal uprising.
5. Be prepared to covertly provide personnel and logistics support to any significant internal resistance group or uprising.
6. Harass local elements of the Cuban government by hit and run raids against selected targets such as local G-2 offices, militia posts, telephone centrals, etc.
7. If feasible and authorized, initiate an internal uprising.

D. Psychological:

1. Strengthen, maintain, and exploit the will of the Cuban people to resist Castro-Communism.
2. Discredit the Castro regime in Cuba, in the Hemisphere, and elsewhere.

E. Intelligence:

1. Provide the maximum intelligence coverage of Cuba with particular emphasis on the following:
 - a. Capabilities and intentions of the Castro government.
 - b. Activities of Cuban G-2.
 - c. Soviet activities in Cuba.
 - d. State of resistance including the tone and temper of the population.
 - e. Militia morale.
 - f. Locus of power and/or stress and strain among the "power centers" in the Cuban government.

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IV. IMPLEMENTATION:

To undertake the above listed tasks, CIA would be required to develop and carry out the following program (which constitutes a substantial expansion of the current program, particularly in fields other than intelligence).

A. Intelligence (FI):

The current build-up of intelligence assets must be intensified and expanded. No additional policy approvals are needed. The following types of actions will be maximized:

1. Spotting/recruiting/training of legally established Cubans in Cuba or in Cuban government posts abroad. Establishment and maintenance of reliable, secure communications will become more critical as police state controls increase.

2. Spotting/recruiting/training of third country nationals resident in Cuba.

3. Spotting/recruiting/training of legal travelers who have potential access to significant information.

4. Expansion of communications intelligence, particularly in the G-2, police, and militia nets. (This is primarily an NSA problem.)

B. Psychological Warfare (CA):

The program must primarily concentrate on and reach the Cuban population. It will have to provide aggressive and provocative propaganda as well as the milder themes. Clear authority to engage in "high noise level" types of propaganda operations calling for work stoppages, slow-downs, sabotage, and other forms of militant mass action and widespread overt resistance is required.

The following psychological warfare activities are considered essential:

1. The establishment of a sufficiently powerful Radio Free Cuba located in Southern Florida or other appropriate area. When this is in operation, the Swan Island operation will be terminated. Policy approval to establish this is required.

- ✓ 2. A maritime propaganda balloon launching capability and appropriate policy authority to conduct propaganda balloon launching operations.
- ✓ 3. Policy approval and authorization to conduct aircraft leaflet dropping operations using U.S. and other contract crews.
- ✓ 4. Intrusion on live Cuban TV channels with video and audio transmissions from airborne and seaborne platforms. Policy approval is required.
- ✓ 5. Continuation and expansion of the "Voice of Cuba" submarine broadcasting operations in collaboration with the Navy.
- ✓ 6. Continue and expand the present propaganda operations infiltrating material into Cuba via the open mails, legal travelers, or couriers.
7. Intensify propaganda activities utilizing political, professional, cultural, student, and other groups which have a potential for getting their message to their counterparts inside of Cuba.

C. Paramilitary:

To date, the paramilitary program against Cuba has been limited. Experience plus continually tightening security controls has demonstrated the difficulty of infiltrating and maintaining "black teams" in the target country for an indefinite period, nor has any method yet been devised by which infiltrated "black teams" can be effectively legalized with adequate documentation. Therefore, the PM program must increasingly emphasize team infiltrations, spotting, recruiting, and training legal residents, caching and exfiltration of the original teams. This must be paralleled by an aggressive psychological warfare program which will maintain the will to resist and revolt and will provide "the spark of hope." Without this, it will be impossible to recruit and train the necessary legal residents.

To accomplish the required tasks, the following program and support is considered essential:

1. Commando/Raider Teams - Ten to fifteen such teams of approximately twelve men each should be available for unilateral caching operations, selected major sabotage operations, and hit and run commando raids. Authority should be granted to strengthen these teams with non-Cuban contract personnel. Ultimately, when an internal uprising of strength develops they could be landed either

as a diversionary effort or for augmentation of selected pockets of resistance. These teams should be trained primarily for hit and run commando raids. It is believed specialized Marine Corps training would be especially appropriate for them. If this is not possible, then Army Ranger type training should be given. It is estimated that ten to fifteen 12 to 15 man teams would be the maximum that could be recruited, trained and utilized during the foreseeable period. They should have a minimum of four-months training, for which Department of Defense facilities and instructor personnel are required. Policy approval is required for the use of non-Cuban contract personnel and DOD facilities and personnel.

2. Urban Resistance Cells - Two to five man teams equipped with W/T communications should be infiltrated into the major Cuban cities to recruit and train small "legal" compartmented resistance cells. Upon the completion of training, the infiltrated team will be withdrawn if endangered or if its continued presence jeopardizes the "legal" residents. Initially these cells should be intelligence producers with the secondary mission of selecting, casing, and formulating plans for sabotage of key targets. (The sabotage to be done either by other individuals or at the time of any major uprising). A third mission would be to establish small caches of arms and supplies for use in the event of major uprising. It is estimated that within a year at least twelve urban cells could be established. At least 25% of these probably will be lost due to enemy counteraction or from other causes. Spotting, recruiting, and training of the teams to infiltrate can be accomplished within Agency facilities and existing policy approvals.

3. Rural Resistance Cells - Three to five man teams equipped with W/T communications should be infiltrated into the rural areas to recruit, train, and arm small "legal" compartmented resistance cells. The infiltrated trainers will be withdrawn if they are endangered or pose a threat to the security of the resident rural cell. These resident rural cells would have limited intelligence functions until called into action in the event of an uprising. It is estimated that twelve to fifteen such teams could be in place within a year. Forces lost due to attrition are estimated at 25%. Selection and training of the infiltration teams can be accomplished by Agency facilities, but they should be augmented with DOD Special Forces instructors.

4. Guerrilla - Five to eight man teams equipped with W/T communications would be infiltrated into rural areas to live black,

recruit, train, and lead (or participate in) "hit and run" guerrilla bands and/or remnants thereof. These groups will require both maritime and aerial re-supply. Attrition will be high. The psychological warfare program in support of this effort must be aggressive and hard-hitting if recruits are to keep flowing to the guerrillas. It is estimated that within a year twenty small groups of guerrillas can be activated. It is not possible to predict what the rate of attrition will be, but approximately 50% appears probable. The teams to be infiltrated should have at least four months Special Forces type training at DOD sites with Special Forces instructors. The trainees could be handled in groups of fifty with two groups in training at a given time.

5. Cuban Exile Forces - The recruitment and training of Cuban exiles by the U.S. Armed Forces should be pressed to the maximum. Upon completion of their training, arrangements should exist to permit the separation of selected individuals or groups to permit the formation of a "Cuban Freedom Fight" under responsible exile leadership which can quickly be used to augment any significant internal uprising. Non-Cuban, U.S., and other contract personnel should be permitted within the "Cuban Freedom Fighter" groups. Additional Policy approval is required.

6. Infiltration/Exfiltration - The increased Cuban defensive capabilities plus the above outlined aggressive resistance program requires freedom to utilize all possible infiltration/exfiltration tactics as required, including:

- a. Present and planned commercial/private maritime capability.
- b. Submarines and other naval craft.
- c. Aerial overflight with contract or USAF crews and aircraft.

Additional policy approval is required.

V. SUPPORT REQUIRED FROM OTHER AGENCIES:

A. From Department of Defense:

1. Ground Support: Three separate training facilities including all instruction and support.

a. Site A - commando/raider training

Provide a four-month training course on a repetitive basis for approximately 100 men.

b. Site B - Special Forces type training

Provide four-month course on a repetitive basis. Fifty men per course.

c. Site C - Special Forces type training

Provide four-month course on a repetitive basis. Fifty men per course.

2. Naval Support:

a. Submarine infiltration/exfiltration missions. Estimate maximum five per month first three months increasing to ten per month by January 1963. By the end of 1963 the requirement could be substantially higher.

b. Submarine radio broadcasts - "Voice of Free Cuba"

c. Naval surface craft support may be required at a later date but cannot be predicted now.

d. Installation CIA supply base at or in proximity to Boca Chica Naval Air Station.

e. Use of Guantanamo Naval Base for operational purposes, including infiltration and exfiltration of agents, support for clandestine maritime operations, operational reconnaissance, and holding and interrogation of Cuban agents and suspects.

3. Air Support:

a. Use of USAF crews and sterile aircraft in lieu of or to supplement U.S. contract crews, provide crews and aircraft

for aerial re-supply, infiltration, and leaflet flights. Initially estimate five per month increasing to fifteen per month by January 1963. By the end of 1963 this requirement could substantially increase.

b. Support for CIA air program per existing arrangements.

4. Personnel:

Limited numbers of qualified personnel may be required to provide specialized instruction in CIA training programs, specialized support in connection with the CIA maritime program, and to provide communications support.

B. From USIA and Federal Communications Commission:

Assistance in the establishment of the Radio Free Cuba transmitter.

VI. POLICY APPROVALS REQUIRED:

The following policy approvals are required to implement the foregoing program:

A. Authority to initiate and conduct aggressive psychological warfare operations including calling for work stoppages, slow-downs, sabotage, and other forms of militant mass action and widespread overt resistance.

B. Authority to establish and operate a medium wave transmitter by Radio Free Cuba.

C. Authority to conduct propaganda balloon launching.

D. Authority to conduct overflights of Cuba for leaflet dropping.

E. Authority to conduct major sabotage operations targeted against Cuban industry and public utilities, i.e., refineries, power plants, transportation, and communications.

F. Authority to use U.S. Navy submarines for infiltration/exfiltration.

G. Authority to use non-Cuban contract personnel to strengthen teams being infiltrated.

H. Authority to train CIA recruited Cubans on DOD bases using DOD instructors and support facilities.

I. Authority to overfly Cuba for re-supply/infiltration/exfiltration missions using U.S. contract air crews or USAF crews.

J. Authority to separate trained Cuban officers and enlisted men from the U.S. Armed Services to permit them to join an exile sponsored group of "Cuban Freedom Fighters."

K. Authority to utilize Guantanamo Naval Base for operational purposes.

VII. ESTIMATED COST TO CIA:

A. The total number of CIA personnel assigned full-time to Operation Mongoose would have to be increased to at least 600.

B. Estimated Budget:

Fiscal Year 1963 - \$40,000,000

Fiscal Year 1964 - \$60,000,000 (exclusive of reimbursement for DOD support which it is felt should be on a non-reimbursable basis.)

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