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By CW NARA Date 2/10/87



Department of State

TELEGRAM

DEF 12 NATO

SECRET

PARIS-4422  
9-3067

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81  
ACTION SS 70

INFO 1070 W

LIMDIS

- R 302115Z SEP 67
- FM AMEMBASSY PARIS
- TO SECSTATE WASHDC 6086
- OSD WASHDC
- USUN NEW YORK 745
- INFO AMEMBASSY ANKARA 929
- AMEMBASSY ATHENS 824
- AMEMBASSY BONN 3015
- AMEMBASSY BRUSSELS 2362
- AMEMBASSY COPENHAGEN 644
- AMEMBASSY THE HAGUS 1404
- AMEMBASSY LISBON 613
- AMEMBASSY LONDON 3184
- AMEMBASSY LUXEMBOURG 984
- AMEMBASSY OSLO 614
- AMEMBASSY OTTAWA 740
- AMEMBASSY REYKJAVIK UNN
- AMEMBASSY ROME 1962
- USDOCO SOUTH NAPLES ITALY
- USCINCEUR VIHINGEN GERMANY
- USCINCLANT NORFOLK VIRGINIA

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NATUS

USUN FOR THE SECRETARY

*nuclear planning group*  
MICROFILMED BY BS/B

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OSD FOR SECRETARY MCNAMARA  
 BRUSSELS ALSO FOR POLAD SHAPE AND GENERAL LEMNITZER  
 USDOCO FOR POLAD  
 USCINCEUR AND CINCLANT FOR POLAD  
 SUBJECT: NATO NUCLEAR PLANNING GROUP: WHAT HAPPENED AT ANKARA.

1. THE ANKARA MEETING OF THE NUCLEAR PLANNING GROUP PROVIDED FURTHER EVIDENCE OF USEFULNESS OF THE TECHNIQUES WE ARE USING FOR NUCLEAR CONSULTATION. ONCE AGAIN MINISTERS SHOWED EVERY EVIDENCE OF HAVING DONE THEIR HOMEWORK. THERE WAS A TOTAL ABSENCE OF LONG PREPARED SPEECHES. THERE WAS SOME REAL ACCOMMODATION OF CONFLICTING VIEWS AND INTERESTS (DELEGATION STAFFS WORKED UNTIL 2 AM ON MINUTES AND COMMUNIQUE), AND NOTABLE PROGRESS IN MOVING TOWARD SYSTEMATIC NATO NUCLEAR PLANS. TEXTS OF AGREED MINUTE AND COMMUNIQUE ARE IN ANKARA 1587 AND 1586.

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2. SECRETARY MCNAMARA'S THEME, REPEATED SEVERAL TIMES IN DIFFERENT WAYS, WAS THAT WITH 7,000 NUCLEAR WEAPONS IN EUROPE, WE URGENTLY NEED AGREED STRATEGY AND PLANS FOR PRACTICAL WAYS OF USING THEM FOR DEFENSE--WITHOUT SUCH PLANS, THEIR DETERRENT VALUE IS COMPROMISED. HE THEREFORE URGED HIS COLLEAGUES TO MOVE RAPIDLY TOWARD MORE CONCRETE OPERATIONAL PLANS FOR SPECIFIC NUCLEAR WEAPONS SYSTEMS IN DEFINED CONTINGENCIES IN PARTICULAR GEOGRAPHICAL AREAS. IN THE COURSE OF THE MEETING, HE PROPOSED A PLANNING CYCLE WHICH, AFTER SOME FURTHER DISCUSSION WITHIN NATO, CAN PROBABLY BECOME A VEHICLE FOR A SYSTEMATIC NATO NUCLEAR PLANNING SYSTEM AND THE OCCASION FOR CONTINUOUS GENERATION OF NUCLEAR POLICY GUIDANCE BY NPG MINISTERS AS WE GO ALONG.

3. PROBLEM OF ADMS IN TURKEY WAS IN EFFECT TAKEN AS THE FIRST EXAMPLE OF THIS KIND OF PLANNING. MINISTERS AGREED THAT "UNDER FAVORABLE CONDITIONS, THE USE OF ADMS MIGHT HAVE SIGNIFICANT MILITARY ADVANTAGES AS COMPARED WITH CONVENTIONAL EXPLOSIVES AS PART OF A COMPREHENSIVE DEFENSIVE SYSTEM IN THE MOUNTAINOUS TERRAIN OF EASTERN TURKEY." THEY WENT ON FROM

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THERE TO ASK SACEUR TO PREPARE BY THE END OF THIS YEAR DETAILED OPERATIONAL PLANS FOR A DEFENSIVE BARRIER SYSTEM IN TURKEY, TO INCLUDE BOTH NUCLEAR AND CONVENTIONAL DEMOLITIONS, TO ANALYZE THE COMPARATIVE ADVANTAGE AND JUSTIFY ANY CHOICES OF NUCLEAR OVER CONVENTIONAL MUNITIONS. THIS SACEUR PLAN IS TO BE REVIEWED BY THE HOST COUNTRY (TURKEY), THE SUPPLYING COUNTRY (UNITED STATES), AND THE NATO MILITARY COMMITTEE, IN TIME FOR CONSIDERATION AT THE NEXT MINISTERIAL NPG MEETING IN THE HAGUE EARLY NEXT SPRING.

4. THE OTHER SUBSTANTIVE STUDIES CAN BE BROUGHT INTO THIS KIND OF "NATO NUCLEAR PLANNING SYSTEM" AS SOON AS PRELIMINARY WORK IN EACH CASE ENABLES THE NPG TO SET FORTH GUIDANCE FOR DETAILED PLANNING COMPARABLE TO THAT AGREED UPON IN ANKARA FOR THE TURKISH CASE. THE OTHER PROJECTS ARE:

A. THE FRG ANALYSIS (ALREADY DONE IN PART) OF THE USE OF ADMS IN GERMANY;

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B. THE BROADER FRG STUDY OF THE TACTICAL USE OF NUCLEAR WEAPONS IN GERMANY. (AN INTERIM FRG STUDY WAS CONSIDERED AT THE ANKARA MEETING.)

C. THE WORK OF THE REGIONAL GROUP (TO BE CHAIRED BY ITALY AND INCLUDE GREECE, TURKEY AND SACEUR REPRESENTATIVE) WHICH IS SUPPOSED TO STUDY THE TACTICAL USE OF NUCLEAR WEAPONS IN NATO'S SOUTHERN REGION;

D. THE STUDY WHICH THE NETHERLANDS IS NOW UNDERTAKING (ON ITS OWN INITIATIVE) OF THE USE OF NIKE-HERCULES MISSILE SYSTEMS IN NATO'S CENTRAL REGION.

5. THIS LISTING ACCOUNTS FOR ALL THE SUBSTANTIVE STUDIES ON WHICH SERIOUS WORK IS LIKELY TO BE DONE UNDER NPG AUSPICES DURING THE NEXT WEEKS AND MONTHS. -EXCEPT FOR WORK ON IMPLICATIONS FOR EUROPE OF ABM RPT ABM DEVELOPMENTS. THIS TOPIC IS

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OBVIOUSLY SUI GENERIS AND DOES NOT FIT INTO THE TACTICAL NUCLEAR PLANNING CYCLE SECDEF PROPOSED AT ANKARA. IT IS DISCUSSED IN ANOTHER MESSAGE.

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6. FROM THESE DETAILED PLANS TO WHICH THE TACTICAL NUCLEAR STUDIES SHOULD LEAD, AND THEIR CASE-BY-CASE REVIEW BY THE NATIONS CONCERNED AND BY THE MILITARY COMMITTEE, NPG CAN AND SHOULD DERIVE MORE AND MORE SOPHISTICATED POLITICAL GUIDANCE TO BE PROVIDED TO THE NATO MILITARY AUTHORITIES. THIS PROCESS SHOULD FURTHER THE EDUCATION OF A GROWING NUMBER OF POLITICALLY RESPONSIBLE OFFICIALS IN NATO GOVERNMENTS; WE ARE COMMENTING IN A COMPANION MESSAGE ON HOW FAR THIS HAS ALREADY GONE, AND HOW FAR THERE IS TO GO. THE NUCLEAR PLANNING CYCLE WE NOW ENVISAGE SHOULD ALSO PUT THE NATO COMMANDS AND THE NATIONAL MILITARY AUTHORITIES MORE CLOSELY IN TOUCH, IN A MORE DOWN-TO-EARTH LEVEL OF DISCOURSE, WITH THE KINDS OF POLITICAL AUTHORITIES THEY WOULD BE ADVISING IN AN ACTUAL NUCLEAR EMERGENCY, AND THUS WITH THE KINDS OF QUESTIONS NATIONAL POLITICAL LEADERS/MUST ASK TO SATISFY THEIR OWN DOMESTIC CONSTITUENCIES.

7. APART FROM TELLING NPG PERMREPS TO STUDY SECRETARY MCNAMARA'S PROPOSAL FOR A NUCLEAR PLANNING CYCLE, THE NPG MINISTERS MADE THREE OTHER PROCEDURAL ASSIGNMENTS, IN THE GP4 CLEVELAND

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 AMEMBASSY BONN 3016  
 AMEMBASSY BRUSSELS 2363  
 AMEMBASSY COPENHAGEN 645  
 AMEMBASSY THE HAGUE 1405  
 AMEMBASSY LISBON 614  
 AMEMBASSY LONDON 3185  
 AMEMBASSY LUXEMBOURG 985  
 AMEMBASSY OSLO 615  
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BRUSSELS ALSO FOR POLAD SHAPE AND GENERAL LEMNITZER  
 USDOCO FOR POLAD

USCINCEUR AND CINCLANT FOR POLAD

SUBJECT: NATO NUCLEAR PLANNING GROUP: WHAT HAPPENED AT ANKARA.

MAIN AT FRG URGING. THE MILITARY COMMITTEE WAS ASKED TO  
 LOOK AGAIN AT NATIONAL PARTICIPATION IN MILITARY NUCLEAR  
 PLANNING AT THE "LEVEL OF MAJOR NATO COMMANDS AND MAJOR  
 SUBORDINATE COMMANDS". THE NPG PERMREPS WERE ASKED TO STUDY  
 (I) "THE QUESTION OF LIAISON WITH US NATIONAL NUCLEAR  
 PLANNING BODIES," AND (II) HOW TO USE THE NDAC/NPG SETUP  
 ITSELF " TO SATISFY THE NEED FOR FULLER NATIONAL PARTICIPATION."

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8. THE CONFUSION AND FRUSTRATION BETRAYED BY THESE  
 VAGUE CALLS FOR MORE NATIONAL PARTICIPATION IN NUCLEAR  
 PLANNING CAN BE "SATISFIED" ONLY BY A SYSTEM IN WHICH THE  
 NATO NATIONS CAN FEEL THEIR WORRIES (EVEN IF ILL-INFORMED)  
 WILL GET A RESPONSIBLE HEARING. THE SECDEF PROPOSAL SHOULD  
 PROVIDE THE ANSWER TO THESE FRUSTRATIONS, AND USG TREATMENT OF  
 THESE INTERRELATED PROCEDURAL ASSIGNMENTS WILL NEED TO BE  
 CONSISTENT WITH THE AIM OF GETTING SOMETHING SIMILAR TO  
 THE SECDEF CONCEPT ESTABLISHED.

9. THIS NEW KIND OF NUCLEAR PLANNING IS A POTENTIALLY  
 MAJOR DEVELOPMENT IN NATO. TO BE FULLY RESPONSIVE,  
 WE WILL ALL NEED TO DEVOTE TO IT THE EFFORT, ATTENTION AND QUALITY  
 STAFF WORK IT DESERVES.

GP4 CLEVELAND

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