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ENVELOPE

RATUZYUW RUEHMEA0867 0831844-UUUU--RHEFLGX.
ZNR UUUUU ZOC STATE ZZH
MSI6725
RR RUEHC

HEADER

R241844Z MAR 09
FM AMEMBASSY MEXICO
TO RUEHC/SECSTATE WASHDC
INFO RHEHOND/DIR ONDCP WASHINGTON DC//OR//
RUEATRS/DEPT OF TREASURY WASHINGTON DC
RHMFIUU/DEPT OF JUSTICE WASHINGTON DC
RHMFIUU/FBI WASHINGTON DC
RUEABND/DEA HQS WASHINGTON DC
RUZDADA/BATF WASHINGTON DC
RUEABNE/EPIC EL PASO TX
RUEKJCS/SECDEF WASHINGTON DC
RHMFISS/JOINT STAFF WASHINGTON DC
RHMFIUU/HQ USNORTHCOM
RHMFISS/HQ USSOUTHCOM MIAMI FL
RHMFIUU/DEPT OF HOMELAND SECURITY WASHINGTON DC
RHMFIUU/USCBP WASHINGTON DC
ALL US CONSULATES IN MEXICO COLLECTIVE
WHA CENTRAL AMERICAN COLLECTIVE
BT

RELEASE IN PART,
B1,1.4(B)1.4(D),B7(E)

CONTROLS

UNCLAS

Classified by Director A/GIS/IPS, Acting, DoS on 04/29/2016 ~ Class:
CONFIDENTIAL ~ Reason: 1.4(B), 1.4(D), B1 ~ Declassify on: 03/23/2034

MEXICO 000867

SENSITIVE

E.O. 12958: N/A

BODY

TAGS: SNAR, KCRM, KJUS, PGOV, PHUM, PREL, MX

SUBJECT: MEXICO MERIDA INITIATIVE SPOT REPORT #11 - FEDERAL POLICE

SECRETARY GARCIA LUNA WELCOMES U.S. ASSISTANCE IN POLICE
DEVELOPMENT; OUTLINES VISION FOR NEW FORCE

1. (U) THIS CABLE IS SENSITIVE BUT UNCLASSIFIED
2. (SBU) SUMMARY: SECRETARY FOR PUBLIC SECURITY GARCIA LUNA OFFERED EMBASSY LAW ENFORCEMENT OFFICERS AN OVERVIEW OF A VERY AMBITIOUS TRAINING AND DEVELOPMENT PROGRAM WHICH HE HOPES WILL PRODUCE A NEW AND MORE EFFECTIVE FORCE IN RELATIVELY SHORT ORDER. HE HAS CREATED AN OPENING FOR U.S. INVOLVEMENT IN THE LARGE-SCALE TRAINING OF SENIOR LEADERS, INVESTIGATORS, INSTRUCTORS, AND SPECIAL UNITS, MAKING CLEAR THAT WHILE HE HOPES TO ALSO ENGAGE OTHER COUNTRIES AS

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REVIEW AUTHORITY: Alan Flanigan, Senior Reviewer

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PARTNERS, [REDACTED]

[REDACTED] GARCIA LUNA OUTLINED ONGOING OPERATIONS IN CHIHUAHUA AND SUGGESTED THAT THEY ARE AN EXAMPLE OF WHERE THE SSP NEEDS TO INCREASE ITS CAPACITY IN ORDER TO TAKE BACK FROM THE MILITARY THE CORE MISSION OF REGIONAL SECURITY. HE IS ALSO FOCUSED ON THE POLITICAL AND SOCIETAL FACTORS THAT HAVE CREATED THE CURRENT OPENING FOR LARGE-SCALE CRIMINAL ACTIVITIES AND BELIEVES THE ONGOING REFORMS WILL HELP TO CLOSE SOME OF THE OPERATING SPACE DRUG TRAFFICKING ORGANIZATIONS (DTOS) NOW CONTROL. END SUMMARY.

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3. (SBU) NAS DIRECTOR, LEGATT, AND DHS ATTACHE MET WITH SECRETARY OF PUBLIC SECURITY GENARO GARCIA LUNA MARCH 5 AND NAS DIRECTOR AND LEGATT MET HIM AGAIN ON MARCH 19 TO DISCUSS POLICE DEVELOPMENT AND TRAINING. GARCIA LUNA, AS USUAL, WAS VERY ANIMATED AND SHARED WITH US A NUMBER OF NEW INITIATIVES AND PROGRAMS. [REDACTED]

NEW FEDERAL POLICE PARADIGM

4. (SBU) GARCIA LUNA PROVIDED AN OVERVIEW OF THE CHALLENGES OF FIGHTING THE ONGOING DRUG WAR WHILE ALSO WORKING TO PUT IN PLACE THE INSTITUTIONAL FRAMEWORK FOR A NEW FORCE. HE PROVIDED A SCHEMATIC THAT DESCRIBED THE "NEW MODEL OF POLICING" THAT EMPHASIZES THE IMPORTANCE OF PROPERLY VETTED UNIVERSITY GRADUATES WITH A SPIRIT OF SERVICE AS THE CORE OF THE NEW FORCE. THE EMERGING FORCE WILL BE BOLSTERED BY THE NEW PUBLIC SECURITY LAW, HE SAID, WHICH WILL INTEGRATE MEXICOS SECURITY FORCES WITH A SINGLE SYSTEM OF INFORMATION, COMMON TRAINING STANDARDS, AND AN INTEGRATED SYSTEM OF ACCOUNTABILITY. IT IS THE FIRST REAL COORDINATED INSTITUTIONAL CHANGE IN THE POLICE, GARCIA LUNA SAID, AND ALTHOUGH IT WILL TAKE UP TO FOUR YEARS TO FULLY IMPLEMENT, HE HOPES THAT IN THE FIRST YEAR THE LAW IS ENACTED IT WILL BEGIN TO BEAR FRUIT.

5. (SBU) SECRETARY GARCIA LUNA EMPHASIZED THAT IN ADDITION TO ENHANCING THE BASIC SKILLS OF POLICE OFFICERS, [REDACTED]

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6. (SBU) [REDACTED]

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TRAINING IS KEY

7. (SBU) GARCIA LUNA OUTLINED AN AMBITIOUS TRAINING AGENDA, AND WE FOLLOWED UP THE FIRST MEETING WITH AN EXTENSIVE REVIEW OF THE SSP DEVELOPMENT PROGRAM WITH HIS TRAINING TEAM. HE SAID THERE ARE 21,000 NEW POLICE TO BE TRAINED THIS YEAR, INCLUDING 6,000 RIOT CONTROL POLICE, 2,000 PRISON GUARDS, 3,000 VIP PROTECTION, AND 10,000 NEW INVESTIGATORS. THE FEDERAL POLICE, HE SAID, WILL THUS

INCREASE FROM 12,000 TO 33,000 BETWEEN 2007 AND 2010.

[Redacted]

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8. (SBU) THE FOUR AREAS WHERE HE SPECIFICALLY ASKED FOR U.S. ASSISTANCE ARE:

INVESTIGATORS: GARCIA LUNA SAID HE WOULD LIKE TO TRAIN 8,000 NEW INVESTIGATORS IN TWO FOUR-MONTH CLASSES OF 4,000 EACH.

[Redacted]

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HE HAS A MEETING ON MARCH 25 WITH RECTORS OF LOCAL UNIVERSITIES WHERE HE WILL SEEK TO RENT TRAINING SPACE DURING THE SUMMER RECESS SINCE SSP FACILITIES CURRENTLY DO NOT HAVE THE CAPACITY.

[Redacted]

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NEW INSTRUCTORS AND CURRICULUM: GARCIA LUNA SOLICITED OUR HELP AND ADVICE TO TRAIN A NEW STAFF OF INSTRUCTORS WHO CAN CHANGE THE WAY THE SSP TRAINS AND DEVELOPS OFFICERS. HE IS IMPLEMENTING A MAJOR NEW CURRICULUM AND TRAINING PROGRAM

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[REDACTED] HE WANTS TO USE TRAINING TO INSTILL IN THE ENTIRE FORCE A NEW WAY OF DOING BUSINESS. HE DID NOT SPECIFY NUMBERS.

NEW LEADERSHIP: IN WHAT WOULD BE THE MOST LONG-LASTING OF HIS PETITIONS, GARCIA LUNA ASKED FOR OUR ASSISTANCE IN TRAINING 150 OF THE BEST MID-LEVEL POLICE OFFICERS TO BE PROMOTED INTO ROLES OF SENIOR LEADERSHIP. HE ENVISIONS A FOUR TO SIX MONTH COURSE, AND WANTS TO EXPLORE THE POSSIBILITY OF DOING IT IN THE U.S. SO THAT THE OFFICERS WOULD RECEIVE DIRECT EXPOSURE TO THE U.S. MODEL OF POLICING.

[REDACTED]

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-- SPECIALTY COURSES: GARCIA LUNA ALSO ASKED FOR ASSISTANCE WITH VARIOUS SPECIALTY COURSES WHERE THE U.S. OR ANOTHER COUNTRY HAS A COMPARATIVE ADVANTAGE OR EXPERTISE NOT AVAILABLE IN MEXICO. U.S. ASSISTANCE WELCOME

9. (SBU) GARCIA LUNA SOLICITED U.S. ASSISTANCE FOR ANY OF THE FOUR INITIATIVES AND ASKED THAT WE WORK CLOSELY WITH HIS TRAINING TEAM TO ENSURE THAT THE PROPOSALS INCLUDE THE RIGHT CONTENT TO PRODUCE THE REQUIRED OUTCOME IN THE FORCE.

[REDACTED]

[REDACTED] GARCIA LUNA WAS ALSO VERY INTERESTED IN MERIDA PROJECTS ON FORENSICS, PLATAFORMA MEXICO, AND TECHNICAL ASSISTANCE FOR THE NATIONAL COMMAND CENTER (THE "BUNKER") BEING EMPLACED IN HIS HEADQUARTERS.

[REDACTED]

OPERATIONS IN CHIHUAHUA

10. (SBU) WITH REGARDS TO THE ONGOING OPERATIONS IN CHIHUAHUA GARCIA LUNA DESCRIBED A SIX STEP PLAN FOR RESTORING ORDER:

TAKE BACK THE STREETS THROUGH THE USE OF HIGH CONCENTRATIONS OF PATROLS BY THE MILITARY AND FEDERAL POLICE.
CLOSE DOWN THE "GIROS NEGROS," OR BLACK MARKETS WHERE PERIPHERAL CRIMES SUCH AS PROSTITUTION AND PRODUCTION OF PIRATED DVDS ARE TAKING PLACE.

[REDACTED]

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11. (SBU)

[Redacted]

12. (SBU)

[Redacted]

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[Redacted] WITH THE
EMERGENCE OF TRUE DEMOCRACY AND MULTI-PARTY RULE THIS SYSTEM HAS
BEEN TURNED UPSIDE DOWN, SO THAT THE PRESIDENT OFTEN HAS NO DIRECT
CONTROL OVER A GOVERNOR WHO MAY NOT HAVE ANY DIRECT CONTROL OVER A
MAYOR. IT IS A TRUE FEDERAL SYSTEM, BUT WITHOUT THE FUNCTIONALITY
OF OTHER FEDERAL SYSTEMS. GARCIA LUNA SAID THAT THE NEW REFORMS ARE
MEANT TO HELP RECTIFY THIS, BUT IT WILL TAKE TIME AND WILL REQUIRE
ADDITIONAL REFORMS TO SOLIDIFY THE NEW SYSTEM.

13. (SBU) GARCIA LUNA SAID SOME OF THE SURGE IN JUAREZ WOULD BE DONE
BY THE MILITARY AND SOME BY THE FEDERAL POLICE BUT HE CONCEDED IN
THE MARCH 5 MEETING THAT THE MILITARY WOULD BE IN CHARGE. [Redacted]

[Redacted]

IMPORTANCE OF CIVIL SOCIETY

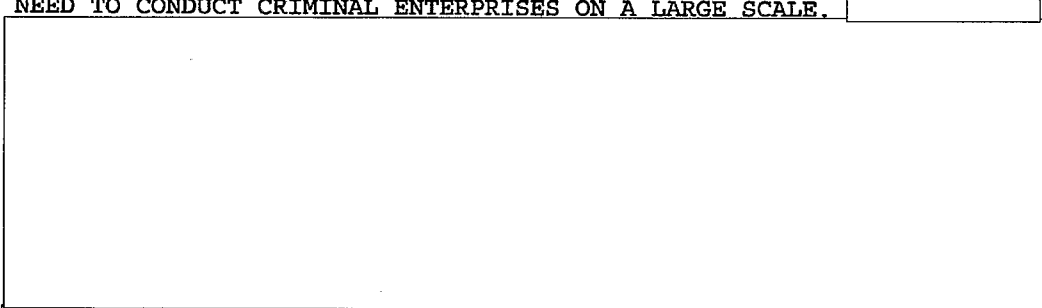
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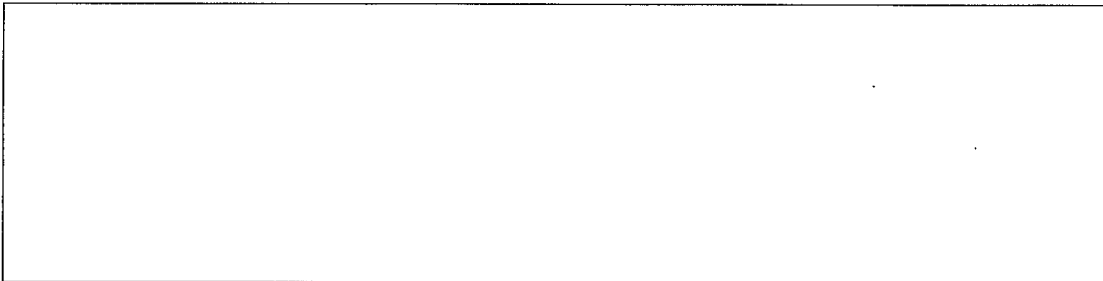
14. (SBU) IN ADDITION TO POLICING, GARCIA LUNA EVINCED A STRONG INTEREST IN THE SOCIETAL FACTORS THAT BOLSTER PUBLIC SECURITY. HE SAID DTOS HAVE, ESPECIALLY IN PLACES LIKE CIUDAD JUAREZ, FOLLOWED AN ERRATIC BUT SOLID PLAN TO GAIN CONTROL OF THE OPERATING SPACE THEY NEED TO CONDUCT CRIMINAL ENTERPRISES ON A LARGE SCALE.



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THE SURPRISE NOW, HE SAID, IS THAT THE CALDERON GOVERNMENT HAS NOT BACKED DOWN BUT HAS RATHER REDOUBLED ITS EFFORTS. FOURTH, THEY ATTEMPT TO CREATE A COUNTER-CULTURE OF ILLEGALITY, SUCH THAT NARCOTICS LEADERS HAVE A CERTAIN AMOUNT OF RESPECT AND POSITIVE MYSTIQUE AND POPULAR CULTURE LEGITIMIZES THEIR ACTIVITIES.

15. (SBU) GARCIA LUNA EXPRESSED A GOOD DEAL OF INTEREST IN HISTORICAL CASES WHERE SOCIETIES HAVE ROLLED BACK THIS KIND OF CRIMINAL OFFENSIVE. HE MENTIONED MEDELLIN, WHERE THE AUTHORITIES USED EX-GUERRILLAS AND REFORMED NARCOTICS BOSSES AS PUBLIC SECURITY OFFICIALS, AND SPAIN DURING THE ETA OFFENSIVE, WHICH WORKED TO BUILD A SOCIAL BASE TO COUNTER THE INSURGENTS. HE SAID MEXICO NEEDS TO DO MORE TO WORK ON THE ISSUES OF SOCIAL MOBILIZATION THAT WOULD SQUEEZE OUT THE OPERATING SPACE OF THE TRAFFICKERS AND ORGANIZED CRIME.



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[REDACTED] IF PART OF A TRAINING PROGRAM WERE CONDUCTED IN THE WASHINGTON AREA, IT COULD INCLUDE EXPOSURE TO NATIONAL LEVEL INSTITUTIONS AS WELL AS COMMUNITY POLICING. WE SHOULD ALSO LOOK FOR WAYS TO ADD VALUE IN THE TRAINING OF INVESTIGATORS, ALTHOUGH THE SCALE OF THIS VENTURE WOULD BE BEYOND OUR ABILITY TO TAKE ON COMPLETELY. THE OTHER AREAS OF SPECIALTY TRAINING AND INSTRUCTOR DEVELOPMENT CAN LIKELY BE MANAGED FROM OUR CURRENT TRAINING PROGRAMS.
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