

Department of State TELEGRAM

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PAGE 01 NATO 01814 3016662 ACTION EUR-12

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CONFIDENTIAL USNATO 1814

E.O. 11682: GOS TAGS: NATO, PFOR, PARM, ICRC SUBJECT: NATO CONSIDERATION OF DRAFT PROTOCOL ON INTERNATIONAL LAM IN ARMED CONFLICT

REF: (A) GENEVA 2062 (DTG 171800Z MAR 77) (NOTAL). (B) GENEVA 2092 (DTG 181641Z MAR 77) (NOTAL). (C) USNATO 1139 (DTG 021845Z MAR 77)

1. AT MARCH 29 MEETING, POLADS AGREED AD REFERENDUM TO A MANDATE FOR THE NATO MILITARY COMMITTEE STUDY OF THE DRAFT PROTOCAL. (TEXT IN 6 BELOW). THIS TEXT, A SLIGHTLY MODIFIED VERSION OF THAT CONTAINED IN PARA 4 (REF C), MAS CIRCULATED BY THE UK REP WITH THE EXPLANATION THAT IT HAD BEEN DISCUSSED AMONG ALLIED REPS AT THE GENEYA CONFERENCE, FRO REP OBJECTED TO DELETION OF WORD "SECURITY" BEFORE THE PHRASE "IMPLICATIONS FRO THE ALLIANCE," BUT EVENTUALLY ACCEPTED THIS DELETION BECAUSE THE METHERLANDS REP INSISTED ON IT AND THE INTERNATIONAL MILITARY STAFF REP EXPLAINED THAT THE ABSENCE OF THE WORD "BECURITY" WOULD NOT AFFECT THE MILITARY COMMITTEE'S CONFIDENTIAL

PAGE 02

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- 2. FRG AND A FEW OTHER REPS ARQUED IN PAYOR OF SUGGESTING AUGUST 31 AS A TARGET DATE FOR COMPLETION OF THE STUDY. IME REP SAID HE BELIEVED THE MC COULD COMPLETE THE STUDY BY THAT DATE. (COMMENT: HE MOULD APPRECIATE EXPECTATION EXPRESSED IN PARA 1 (REF A), THAT COMPLETION DATE FOR THE MC STUDY MOULD BE SUBSTANTIALLY LATER THAN AUGUST 31. END COMMENT).
- 3. ON THE BASIS OF THEIR REPORTS FROM GENEVA AND INSTRUCTIONS, POLADS AGREED THAT THE STUDY WOULD NOT BEGIN UNTIL DELEGATIONS IN GENEVA HAVE PRODUCED INTERPRETATIONS OF THE RELEVANT ARTICLES TO SERVE AS A BASIS FOR THE MC'S WORK NOT UNTIL THE CONFERENCE HAS ENDED.
- 4. COMMENT: POLADS, INCLUDING THE FRG REP, SEEMED SATISFIED WITH THIS OUTCOME. IN LIGHT OF OUR EARLIER CONCERNS ABOUT FRG SENSITIVITIES ON THIS MATTER, WE APPRECIATE THE SUCCESSFUL DIDACTIC EFFORTS OF US REPS AT GENEVA THAT APPEAR TO HAVE SATISFIED THE FRG.
- 5. ACTION REQUESTED: AUTHORIZATION BY APRIL 5 TO ACCEPT THE DRAFT MANDATE.
- 6. BEGIN TEXT OF DRAFT MANDATE: IMPLICATIONS FOR THE ALLIANCE OF PROVISIONS OF THE FIRST ADDITIONAL PROTOCOL TO THE GENEVA CONFERENCE.
- 1. IN VIEW OF THE GROWING CONCERN IN THE WORLD COMMUNITY ABOUT WARS AND ARMED CONFLICTS AND THE RESULTING INNOCENT VICTIMS THE ALLIED COUNTRIES HAVE SUPPORTED THE EFFORTS OF THE ICRC TO REAFFIRM AND DEVELOP THE INTERNATIONAL LAW OF WAR.

PAGE 03

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2. IN CONSIDERATION OF THE NEW PROVISIONS ADOPTED IN THE COMMITTEES OF THE "DIPLOMATIC COMPERENCE ON REAFFIRMATION AND DEVELOPMENT OF INTERNATIONAL HUMANITARIAN LAW APPLICABLE IN ARMED CONFLICTS" IN 1974-1976 IT SEEMS ADVISABLE TO ALLIED COUNTRIES TO EXAMINE THE NEW LAW OF WARFARE AND ITS COMPATIBILITY WITH THE DEFENCE INTERESTS OF THE ALLIANCE.

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3. IN THIS CONNECTION, THE MILITARY COMMITTEE IS REQUESTED TO EVALUATE, TAKING INTO ACCOUNT THE VIEWS OF MILITARY AND LEGAL EXPERTS WHO HAVE PARTICIPATED IN THE DIPLOMATIC CONFERENCE, POSSIBLE IMPLICATIONS FOR THE ALLIANCE, IMPLICATIONS FOR THE ALLIANCE, INCLUDING THE EFFECTS ON FUTURE DEFENCE CAPABILITY, OF THE PROVISIONS OF ARTICLES 33-63 OF ADDITIONAL PROTOCAL I TO THE GENEVA CONVENTIONS.

4. A REPORT BY THE MILITARY COMMITTEE WHICH SHOULD TAKE FULL ACCOUNT OF THE FINAL FORM OF THE TEXT OF THE PROTOCOL AS ADOPTED BY THE COMPERENCE IS REQUESTED BY AUGUST 31, 1977 END TEXT.STRAUSZ-HUPE'

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